Responding to The Epidemic: *Strategies for Improving Diabetes Care in Texas*

Texas Health Institute

November 2010

The Texas Health Institute (THI) is an independent 501(c)3 non-profit organization committed to finding feasible solutions to Texas' health problems. THI provides leadership to improve the health of

Texans and their communities through education, research, and health policy development. This mission is achieved through a non-biased, non-partisan approach and multi-sector collaboration with community leaders, businesses, policy makers, healthcare providers, and consumers. THI has 15 years experience in developing and managing cross-sector collaboratives at local, state, and regional levels.

THI gratefully acknowledges Novo Nordisk and Roche Diagnostics for their financial support of this publication. The opinions expressed in this document are those of Texas Health Institute and do not necessarily reflect the views of Novo Nordisk or Roche Diagnostics.

We also thank the staff and members of the Texas Diabetes Council; the Texas Diabetes Program at the Department of State Health Services; the Office for the Elimination of Health Disparities; the Health Disparities Task Force; and the American Diabetes Association, which provided essential advice and support throughout the entire project, from developing the roundtable format to providing input on the strategies presented in this report.

Finally, our thanks go to the more than 300 Texans who participated in the regional roundtables. Your strong interest in improving life for people with diabetes is a great inspiration to us.

If you are interested in hosting a discussion about diabetes or another chronic disease in your organization or community, please contact Klaus Krøyer Madsen at 512.279.3905 or kmadsen@texashealthinstitute.org.

TABLE OF CONTENTS

EXECUTIVE SUMMARY
No-Cost Strategies
Strategies with Costs
THE DIABETES CRISIS
Defining Diabetes
Texans Currently Affected7
Health Disparities
Projections9
GOVERNMENT RESPONSE TO DIABETES
National Efforts
The Potential Impact of National Health Reform11
Texas Efforts
DIABETES HEALTH DISPARITIES ROUNDTABLES
STRATEGIES FOR ACTION
No Cost Strategies
Strategies with Cost
APPENDICES
APPENDIX A: Summary Report on Diabetes in Texas 2007-2040
APPENDIX B Medicaid Utilization and Reimbursement for Diabetes in Texas 2008
Endnotes

EXECUTIVE SUMMARY

Diabetes is a modern-day epidemic recently referred to as a "public health humiliation."¹ Type 2 diabetes is preventable, but annual incidence rates continue to grow, and the associated costs of treating diabetes and its complications represent a significant threat to the financial solvency of the Texas public and private health infrastructure. The reach, impact and diabetes-associated costs to the State of Texas, its taxpayers and those suffering from the disease must be addressed.

This report is a call to action and a suggested blueprint for change for policymakers and other stakeholders concerned about the overall health of Texans and Texas communities. Despite numerous efforts to improve the social and lifestyle factors that often lead to diabetes, the age-adjusted incidence rate for diabetes among Texas adults almost quadrupled between 1995/1997 and 2005/2007, according to a study by the Office of the State Demographer². This translates into approximately 156,000 new cases of diabetes each year. The State Demographer projects a quadrupling of the number of adult Texans with diabetes from approximately 2.2 million in 2010 to almost 8 million by 2040.

While primary prevention, i.e., reducing obesity, is essential, it is crucial to prioritize cost-effective ways of improving healthcare and health status of the more than 2 million Texas adults currently living with diabetes and the more than 1 million Texas adults living with pre-diabetes.

To better inform a response to this crisis, the Texas Health Institute (THI) convened a series of three roundtables across the state to listen to those battling diabetes on the front lines. With generous funding by Novo Nordisk and Roche Diagnostics, the events were conducted in close collaboration with the Texas Diabetes Program at the Texas Department of State Health Services, the Texas Diabetes Council, the Texas Health Disparities Task Force, the Office for the Elimination of Health Disparities at the Texas Health and Human Services Commission, and the American Diabetes Association.

This paper serves as a summary of information learned from the roundtables and further research conducted by THI as a result of those findings. Several of the themes that emerged from the roundtables centered on the need for improved care for Texas adults already diagnosed with diabetes. Participants at all the roundtables talked of the need to improve clinical and community care coordination and the need for improved access to care.

The goal of this report is to identify action strategies for Texans to begin controlling the epidemic of diabetes. A summary of recommended strategies is on page 5.

NO-COST STRATEGIES

- 1. Conduct an assessment of the reach and scope of the state's current work on diabetes prevention and treatment.
- 2. Recalibrate all ongoing public health activities to focus on reaching those living with diabetes today, given that diabetes in the current population is the cause of the current crisis and costs in the healthcare system (including Medicaid).
- 3. Ensure that the Medicaid program biannually identifies its priorities for addressing diabetes in a report to the Legislature and Governor.
- 4. Develop a budget blueprint identifying needs, costs and resources for diabetes and its complications to guide policymakers and elected officials on how best to fight the disease.
- 5. Consider establishing diabetes as one of the priority areas in the implementation of the Health Disparities Task Force Strategic Plan 2010 2015. Evaluate existing programs throughout the state that address health disparities with a focus on diabetes, and identify best practices within those programs.
- 6. As Texas implements health information technology throughout the state, look for ways to focus on improved outcomes for patients with diabetes and support the use of best information technology available to enable better diabetes management.
- 7. Maximize potential federal resources available to the tate to battle diabetes.

STRATEGIES WITH COSTS

- 1. Implement a statewide screening program consistent with current recommendations so that adults and children at increased risk for diabetes can be tested within the health care setting.
- 2. Expand Medicaid self-management training and other cost effective interventions for those diagnosed with diabetes. Focus first on those populations already consuming healthcare services and already needing cost cost-effective interventions.
- 3. Pursue a federal-state plan amendment to close the benefit gap between Medicaid and CHIP, so pregnant mothers covered by CHIP perinate benefits can have access to essential diabetes supplies to monitor the disease, such as glucose meters, test strips, lancets and syringes.

THE DIABETES CRISIS

DEFINING DIABETES

The disease is characterized by a condition wherein the body does not produce or properly use insulin, a naturally produced hormone. Insulin is required for the body's tissues to have access to sugar, starches and other foods for energy.

There are three main forms of diabetes:

- Type 1 diabetes is usually, but not always, diagnosed in children and young adults as a result of an autoimmune disorder.
- Type 2 diabetes is the most common form of diabetes and accounts for 90-95 percent of the cases diagnosed today. Historically diagnosed in adults, this form of diabetes is now also being diagnosed in children.
- Gestational diabetes occurs when a pregnant woman who may never have had diabetes before experiences elevated blood sugar levels during pregnancy. While requiring management and attention during pregnancy, the condition is transient and usually reverses itself upon childbirth. When left untreated, the woman and child run substantial risk of a complicated birth process, ranging from premature birth to the birth of a child with excessive weight. Development of the condition also greatly increases the mother's risk of developing diabetes again later in life.

The American Diabetes Association estimates that 5.7 million Americans do not know they have Type 2 diabetes.³ Another 57 million have a condition called pre-diabetes, a precursor to Type 2 diabetes.⁴ Diabetes is asymptomatic in its earliest stages. Many cases remain undiagnosed for long periods of time, leading to a greater chance for complications such as heart attack, kidney disease, nerve damage, stroke, eyesight problems and infections.⁵

All forms of diabetes are treatable. While there is no known cure, daily and often more frequent treatments allow people with diabetes to live relatively healthy, normal lives. Early screening, diagnosis and treatment also prevent or reduce serious consequences of the disease, including heart attack, stroke, blindness, kidney failure, emergency room visits, hospitalizations, loss of sight and limbs.

Once diagnosed, diabetes requires active self-management, which often includes daily insulin injections, blood glucose monitoring, medications, dietary modifications and exercise. Because treatment requires patient education, medications, special treatment and supplies, diabetes can be costly to patients. However, the daily self-management needs of people with diabetes are remarkably affordable when compared to the hospital costs associated with diabetes complications.

TEXANS CURRENTLY AFFECTED

According to Texas Diabetes Council estimates for 2008, about 1.7 million or one in 12 Texas adults have been diagnosed with diabetes. ⁶ For 2010, the State Demographer projects that about 2.2 million or one in eight Texas adults are projected to have been diagnosed with diabetes in 2010.⁷

Another 425,000 Texas adults are undiagnosed,⁸ and more than one million are estimated to have prediabetes and are at high risk for developing the disease within 10 years.⁹ Altogether, approximately one in four Texas adults is affected by diabetes or pre-diabetes.

The rising rate of individuals with diabetes in Texas is staggering. Statistics confirm that diabetes, the sixth leading cause of death in Texas, is a statewide epidemic. Experts speculate that diabetes is underreported as a cause of death because reporting on death certificates can be inconsistent. In some localities, diabetes ranks as high as the third leading cause of death, with disease rates continuing to rise steadily.

There is no reliable data available regarding the growing epidemic of Type 2 diabetes in children ages 17 and younger.¹⁰ The American Diabetes Association recently convened a panel of experts to develop consensus about the prevention, diagnosis and treatment of Type 2 diabetes in children.¹¹ The limited public health data concerning this issue shows an unprecedented increase in the number of Texas children who are overweight and at high risk for developing Type 2 diabetes. Texas is among eight states with the highest rates of childhood obesity, totaling greater than 20 percent of the childhood population.¹²

Gestational diabetes occurs among three to eight percent of pregnant women.¹³ Gestational diabetes can cause significant complications in pregnancy. The Harris County Hospital District estimates¹⁴ that out-of-pocket expenses for a woman with gestational diabetes are approximately \$1,065 for glucose monitoring supplies for 14 weeks. Without adequate diabetes control and monitoring, the pregnancy may result in a high-risk birth, with the premature infant having to spend two weeks to two months in a neonatal intensive care unit at an average cost of \$3,300 per day. Currently, Texas Medicaid provides coverage for glucose monitoring supplies for women with gestational diabetes, but Texas CHIP does not.

The rate of diabetes in Texas continues to rise steadily, keeping pace with the national average rate of increase. Experts note, however, that this rate of increase may be offset by the fact that diabetes remains grossly underreported.¹⁵ According to the Texas Behavioral Risk Factor Surveillance System (BRFSS) survey, diabetes prevalence among adults in Texas rose from 7.9 percent in 2005 to 9.3 percent in 2009.¹⁶

HEALTH DISPARITIES

More than two-thirds of the 1.6 million new cases of diabetes occurring in America each year occur in Hispanics, African-Americans and Native Americans.¹⁷ Higher rates of diabetes among these populations are created by a number of factors, including a hereditary predisposition to diabetes, gaps in access to healthcare delivery systems, quality of care provided by physicians and other health providers, and limited access to preventive services and healthy foods.

Though diabetes is the sixth leading cause of death in Texas, it is the fourth leading cause of death among Hispanics and African-Americans.¹⁸ The State Demographer's study^{19a} projects that the Hispanic population will increase by 77 percent over the next 30 years and, by 2040, Hispanics will account for the majority of diabetes cases.²⁰

Texas' rate of diabetes among Hispanic populations is higher than the national average. Today, 680,351 people, or 11.1 percent of the Hispanic population in Texas, have diabetes.²¹ The National Institute of Diabetes and Digestive and Kidney Diseases conducted several studies in Bexar County, Starr County and the City of San Antonio to ascertain the prevalence of diabetes among the Hispanic population.²² There are a large number of Hispanic residents at high-risk of developing diabetes, particularly in South Texas, where obesity rates are very high and health insurance coverage is very low. Among African-Americans in Texas ages 18 and older, 251,543 people, or 13 percent of the population, have diabetes. This is higher than the Hispanic diabetes rate, but represents a lower number of individuals, overall.²³ In fact, Wood, Brewster, Val Verde, Starr and Midland counties have among the highest rates of obesity and diabetes in the state.²⁴

The Texas Health Disparities Task Force (HDTF) was statutorily created to address health disparities among multicultural, disadvantaged and regional populations. The Health and Human Services Commission's Office for the Elimination of Health Disparities (OEHD) staffs the HDTF and provides technical assistance and leadership within the HHSC enterprise, and promotes health disparities issues at the local and regional levels.

In 2010, the HDTF created a 2010-2015 Strategic Plan²⁵ to align the duties of the HDTF with the needs of the state, and establish long-term objectives and strategies. According to statute, the OEHD is the lead entity charged with implementing these strategies, so the two entities work closely together. The HDTF adopted four overall goals in the 2010-2015 Strategic Plan. One of the goals is to develop three priority areas of focus to address health disparities in collaboration with HHSC agencies.

National and statewide efforts to identify populations impacted by health disparities are ongoing. Efforts to address health disparities through various education and intervention programs are also underway. However, there is not much documented evidence on best practices or evidence-based interventions to help those disproportionately affected by diabetes and suffering from health disparities.

^a The data projections were prepared by the Office of the State Demographer in close collaboration with Methodist Health Care Ministries of South Texas, Inc. who funded the study, the Office of the State Epidemiologist and Texas Health Institute. The summary of the study is provided in Appendix A.

PROJECTIONS

The State Demographer's study projects a quadrupling of the number of Texas adults diagnosed with diabetes, from an estimated 2.2 million in 2010 to almost 8 million in 2040. The diabetes prevalence rate among diagnosed adults will increase from one in about eight adults now to one in four adults by 2040.²⁶

Graphs 1 and 2 show the changes in prevalence of diagnosed adult diabetes among different racial/ethnic groups.



SOURCE: Office of the State Demographer study funded by Methodist Healthcare Ministries of South Texas, Inc. 2010.



SOURCE: Office of the State Demographer study funded by Methodist Healthcare Ministries of South Texas, Inc. 2010.

GOVERNMENT RESPONSE TO DIABETES

NATIONAL EFFORTS

Research conducted last year by the National Conference of State Legislatures (NCSL) strongly suggests current resources are falling far short of what is required to credibly prevent, diagnose, treat and address complications of diabetes.²⁷ This review identified the Centers for Disease Control and Prevention (CDC) as the primary source of government support for state and national activities associated with diabetes treatment and prevention. Further, the review found that of approximately \$60 million available to address diabetes through the CDC during the last fiscal year, only \$28.4 million in grants were available to the states and territories for diabetes control and prevention. This represents a 4.3 percent decrease in funds from the prior fiscal year. Resources available to states were further impacted by a new funding formula that ultimately reduced diabetes funding available last year to 40 states and government entities.²⁸

For the past five years, CDC has encouraged states to improve efforts on general primary prevention and trended away from a disease-specific approach. While it is true some resources available from CDC still go toward helping those with diabetes, there has been a shift away from targeted efforts aimed at disease treatment. Furthermore, CDC is directing state health departments to coordinate diabetes prevention activities with efforts aimed at general primary prevention and tobacco use cessation. The U.S. Preventive Services Task Force's Guide to Clinical Preventive Services (2nd edition, 1996) defines primary prevention measures as "those provided to individuals to prevent the onset of a targeted condition." Though it may seem advantageous to blend resources, there is a concern that scarce federal diabetes funds could go toward general prevention and tobacco cessation activities, as opposed to helping those with or at significant risk for diabetes.

THE POTENTIAL IMPACT OF NATIONAL HEALTH REFORM

It is unknown what impact the various coverage changes enacted through the new federal health reform law, the Patient Protection and Affordable Care Act (PPACA), will have on diabetes in Texas.

It is important for the state to consider implementing common-sense solutions to the problems presented by diabetes sooner, rather than later. Waiting on health reform to be fully enacted will delay state action on important, simple activities to fight diabetes. However, several PPACA public health provisions being implemented this year may be of interest to policymakers:

- The establishment of a national diabetes report card published by the Secretary of Health and Human Services that tracks the nation's work in battling diabetes;
- Improved collection of vital statistics related to diabetes, especially in the area of mortality, and causes of death attributable to diabetes;
- A study on the appropriate level of diabetes-related medical education for health professionals and doctors in residency; and
- Coverage for medical nutrition therapy for people living with pre-diabetes who are also in the Medicare program.

Additionally, the law envisions creating a \$15 billion fund over a 10-year period to fund preventionfocused activities nationwide. However, Congress has yet to provide financial resources for the fund for future years.

As a result of passage of the American Recovery and Reinvestment Act in 2009 and PPACA in 2010, several pilot projects are planned or underway, and other funding is potentially available through sources such as Medicare, the Health Resources and Services Administration (HRSA), and health information technology grants.

TEXAS EFFORTS

During the last fiscal year, Texas received \$976,813 from the CDC to prevent diabetes and implement efforts aimed at helping those with diabetes.²⁹ Because of a change to the federal funding formula, Texas was one of a handful of states to benefit from an increase in CDC diabetes program funding of \$31,193. This amounts to the state receiving about 44 cents in diabetes prevention funding for each of the 2.2 million adults living with diabetes in Texas.

Texas allocates approximately \$6 million each biennium toward various diabetes and diabetes prevention activities throughout the state. When coupled with the CDC funding, the state spends approximately \$6.98 million each biennium battling or preventing diabetes.³⁰ This means Texas is spending approximately \$3.17 per Texan diagnosed with diabetes on public health measures to control the spread and increase of diabetes.

The \$6.98 million in funding goes primarily toward the following activities in the state:³¹

Texas Department of State Health Services (DSHS) (\$3.98 million annually):

- Support the work of federally qualified health centers;
- Continue the work of the diabetic eye disease programs;
- Provide support and technical assistance to community diabetes programs and coalitions;
- Send physicians to the border region to expand available resources, while also training physicians in diabetes matters facing Hispanic communities; and
- Staff the Texas Diabetes Council.

The University of Texas Community Outreach (UTCO) (\$2.8 million annually):

- Support diabetes care services provided to the community;
- Implement community health worker/promotora programs to reach patients unable to access healthcare facilities; and
- Provide community education and public awareness initiatives related to diabetes.

The Texas Health and Human Services Commission reports diabetes is the number-one cause of office visits by Medicaid recipients. Arguably, diabetes is one of the most expensive chronic diseases covered by the Medicaid program, when the combined costs of its complications are considered.³² The Agency for Healthcare Research and Quality analyzed the economic and health costs of diabetes and concluded the following:³³

National inpatient hospital costs for diabetes with complications were nearly \$3.8 billion in 2001.

The risk of hospitalization from cardiovascular disease is two to four times higher for women with diabetes, as compared to women without diabetes.

Patients hospitalized with diabetes are 28 times more likely to have an amputation than patients without diabetes.

Healthcare costs are three times higher for diabetes patients with multiple hospitalizations, as compared to diabetes patients with a single stay in a given year.

Patients with diabetes who are racial/ethnic minorities, enrolled in public insurance programs, or living in low-income communities are more likely to experience multiple hospitalizations and have higher hospital costs than their counterparts.

With appropriate primary care for diabetes complications, nearly \$2.5 billion in hospital costs might have been averted, with significant potential savings obtained in Medicare (\$1.3 billion of total costs) and Medicaid (\$386 million of total costs).

The overall cost of diabetes among all age groups in Texas annually exceeds \$12.5 billion, according to the American Diabetes Association's Diabetes Cost Calculator, based on their 2007 economic cost report.³⁴ This figure includes \$8.1 billion in excess medical expenditures attributed to diabetes, as well as \$4.4 billion in absenteeism, reduced productivity, unemployment and other indirect costs. Medical expenditures for people with diabetes are approximately 2.3 times higher than medical expenditures for those who are not diabetic. Further, approximately one in 10 healthcare dollars is attributable to diabetes.³⁵

Recent estimates of Texas Medicaid reimbursements for diabetes-related services in 2009 reached almost \$553 million, and Children's Health Insurance Plan (CHIP) payments for 2009 totaled approximately \$3.8 million.³⁶

Texas could improve these outcomes by focusing first on the population already diagnosed with diabetes and already consuming healthcare services to address this disease. Evidence supports the effectiveness of interventions such as self-management training, nutrition therapy programs and other interventions for patients with diabetes.³⁷ Texas has an important citizen membership body in the Texas Diabetes Council (TDC), which is charged with addressing issues affecting diabetes patients in Texas while advising the Governor, Legislature and DSHS on what is needed to develop and maintain a statewide system of services to treat and prevent diabetes. The Texas Diabetes Council has issued a number of reports on preventing and treating diabetes in Texas. Improved collaboration between various state and local programs will maximize outcomes for those receiving state-funded healthcare services.

DIABETES HEALTH DISPARITIES ROUNDTABLES

With significant growth in the number of people with diabetes at a time of limited fiscal resources, it is essential to understand where opportunities for improvement exist.

With this in mind, the Texas Health Institute, the Texas Diabetes Program at DSHS, the Texas Diabetes Council, the Texas Health Disparities Task Force, the Office for the Elimination of Health Disparities at the Texas Health and Human Services Commission, and the American Diabetes Association conducted a series of roundtable discussions in three diverse communities across Texas over the past three years:

- November 12, 2008, in Dallas, hosted by Baylor Medical Center at Irving;
- November 10, 2009, in Houston, hosted by Memorial Hermann and Gateway to Care; and
- January 12, 2010, in the Rio Grande Valley, hosted by the Valley Retina Institute, H-E-B and the American Diabetes Association.

The roundtables brought together more than 300 individuals to share knowledge and ideas about programs to effectively address diabetes in adults and children, especially those in underserved populations. The participants included local business owners, insurance industry representatives, healthcare providers, certified diabetes educators, hospital administrators, community leaders, government officials and healthcare suppliers (medical care, durable medical equipment and pharmaceuticals).



Panelists at Dallas Regional Diabetes Health Disparities Roundtable, November 12, 2008. From L to R: Noel Santini, M.D., Medical Director, COPC, Parkland Health and Hospital System; Tuala Williams, General Manager, The Dallas Examiner; Liz Treviño Dawson, DrPH, Manager, Health Equity, Baylor Health Care System; Florencia Velasco Fortner, Chief Executive Officer, Dallas Concilio of Hispanic Service Organizations; Charles Bell, MD, Deputy Executive Commissioner, Texas Health and Human Services Commission; and Victor H. Gonzalez, M.D., Chair, Texas Diabetes Council.

At each roundtable, participants heard presentations about the epidemic of diabetes in Texas. These presentations were delivered by Dr. Charles Bell, Deputy Executive Commissioner of the Texas Health and Human Services Commission; Dr. Victor Gonzalez, Chair of the Texas Diabetes Council; Dr. Ben Raimer, Chair of The Health Disparities Task Force; and other leaders in diabetes patient care and advocacy. Special guest Ann Albright, Director of the Division of Diabetes Translation at the CDC,

presented at the roundtable in Rio Grande Valley about the CDC's efforts to curb the diabetes rate through structured lifestyle interventions.

The purpose of the roundtables was to showcase innovative ways healthcare providers and community organizations are addressing diabetes health disparities, develop new local partnerships with all stakeholders, and identify successful local and regional programs to inform policy changes at the state and federal levels. Several themes that emerged from the roundtable discussions centered on the need for improved care for the 2.2 million Texas adults living with diabetes. Participants at all roundtables discussed the need to improve both clinical and community care coordination and access to care.

Funding for these roundtables was provided by Novo Nordisk and Roche Diagnostics.

STRATEGIES FOR ACTION

Available evidence strongly suggests more must be done to control, diagnose and treat the growing diabetes epidemic in order to contain the costs being borne by the state. The State Demographer's projections regarding the growth of the diabetes epidemic over the next 30 years constitute a difficult challenge for Texas families, healthcare providers, communities and policymakers.

During the series of roundtables, THI heard many innovative ideas from patients, providers, employers, local officials and other stakeholders. There is a strong interest at the community level in addressing Texas' diabetes epidemic. The proposed strategies discussed below emerged as a result of listening to and talking with Texans across the state. To help guide policymakers, proposed action steps are divided as follows:

No-Cost Strategies –These are activities the state could implement immediately to fight diabetes with no financial impact to the state.

Cost Strategies with cost – Recommendations in this category will likely cost the state some money; however, their benefits could offset the costs and, potentially, save the state money.

NO COST STRATEGIES

1. Conduct an assessment of the reach and scope of the state's current work on diabetes prevention and treatment.

Texas needs a full assessment of the successes, failures and resource needs for its existing activities on diabetes. The state also needs an assessment of the number of patients, healthcare professionals and others served by these programs. Obtaining this information is essential to ensuring Texas policymakers are able to establish a baseline and set priorities for battling diabetes.

2. Recalibrate all ongoing public health activities to focus on reaching those living with diabetes today, given that is where the healthcare system (including Medicaid) is experiencing the current crisis and costs.

The costs of diabetes and its complications to the state are huge and growing. Texans with diabetes receiving services through public programs, such as Medicaid, are driving the costs borne by the state today. Given these realities, it is important for the state to consider focusing existing resources on ensuring those with the disease are obtaining the care necessary to combat and control it. Such a recalibration makes strong fiscal and public health sense.

3. Ensure the Medicaid program biannually identifies its priorities for addressing diabetes in a report to the Legislature and Governor.

In coordination with TDC, HHSC should provide a biannual report that identifies how to fight diabetes most effectively, while directing public health entities on the implementation of programs to help control and reduce the burden of diabetes in Texas.

- 4. Develop a budget blueprint identifying needs, costs and resources for diabetes and its complications to guide policymakers and elected officials on fighting the disease effectively. The University of Texas LBJ School of Public Affairs assessed the costs of diabetes to Texas in 1992.³⁸ This information should be updated so the state can prepare a budget blueprint to guide policymakers as they consider future plans and programs to address diabetes.
- 5. Consider establishing diabetes as one of the priority areas in the implementation of the Health Disparities Task Force Strategic Plan 2010 2015. Evaluate existing programs throughout the state that address health disparities, with a focus on diabetes, and identify best practices within those programs.

Statistics show significant disparities exist in the burden of diabetes among Texans. In recognition of the epidemic among racial/ethnic minorities, the state should establish diabetes as a priority among its efforts to address disparities. As a first step, the state needs to understand which programs are most effective in addressing diabetes and its complications in racial/ethnic minorities. A large proportion of counties along the Texas-Mexico border have significantly higher mortality rates from diabetes than the rest of the State. For this reason, this area should be a priority.

6. As Texas implements health information technology throughout the state, look for ways to focus on improved outcomes for patients with diabetes and support the use of best information technology available to enable better diabetes management.

Studies show improved compliance and control for patients with diabetes through the use of electronic health records. The American Relief and Recovery Act of 2009 authorized funding to states, providers and other organizations for health information technology investments. During the roundtables, the need for improved clinical and community care coordination for patients with diabetes was stressed repeatedly. This need could be addressed by focusing health information technology implementation efforts on the needs of patients with diabetes.

7. Maximize potential federal resources available to the state to battle diabetes.

Passage and implementation of healthcare reform, the availability of federal funding for health information technology and other opportunities may become available to the state for diabetes prevention and control activities. The state must pursue any and all available federal dollars, with a focus on improving care and reducing costs for Texans battling diabetes.

STRATEGIES WITH COST

1. Implement a statewide screening program consistent with current recommendations that adults and children at increased risk for diabetes be tested within the healthcare setting.

The current recommendation for screening people for Type 2 diabetes begins, generally, at age 45; however, a new study finds that screening earlier, particularly those who are overweight, is not only cost-effective, but also can curb future diabetic complications.³⁹ People unknowingly living with diabetes will cost the state scarce resources today and in the future. This is because the longer they live with diabetes or pre-diabetes in an undiagnosed state, the greater the likelihood their complications and resulting medical costs will be significantly higher than if the disease was diagnosed in its early stages. By diagnosing, treating and managing the disease early, the state not only will save resources, but also will improve the lives of Texans living with diabetes.

2. Expand Medicaid self-management training and other cost-effective interventions for those diagnosed with diabetes. Focus first on those populations already consuming healthcare services and already needing cost-effective interventions.

Self-management training for persons diagnosed with diabetes is a covered benefit of Medicare and private insurance, but not Medicaid in Texas. Persons newly diagnosed with diabetes often need to learn how and when to administer insulin, how to modify their food preparation and eating habits, and how to exercise effectively. Self-management training covers these skills. The alternative is often poor health management that can result in major complications and costs.

HB 1990, passed by the 81st Texas Legislature, creates a Medicaid diabetes self-management training pilot program. Self-management training should be expanded statewide to all Medicaid recipients with diabetes to reduce costs and improve health outcomes.

3. Pursue a federal state plan amendment to close the benefit gap between Medicaid and CHIP, so pregnant women covered by CHIP benefits can have access to essential diabetes monitoring supplies, such as glucose meters, test strips, lancets and syringes.

Diabetes supplies are excluded for pregnant women under the state CHIP program. This inequity in state policy impedes access only to the CHIP mother and family, since both Medicaid and commercial insurers cover such benefits. Excluding mothers in the CHIP program actually increases costs, given the research finding that an increase in HA1C from noncompliance due to poor access equates to an increase in healthcare costs for both CHIP and the population at large. The Legislature should close this gap and allow for state coverage of diabetes supplies under CHIP as a perinate benefit for pregnant mothers. **APPENDICES**

APPENDIX A: SUMMARY REPORT ON DIABETES IN TEXAS 2007-2040

Summary Report on Diabetes Projections in Texas, 2007 to 2040







The methodology and content of this report was developed by Karl Eschbach, Ph.D., previous Texas State Demographer, and Vincent Fonseca, M.D., M.P.H., previous State Epidemiologist. This report was made possible by the generous support of Methodist Healthcare Ministries of South Texas, Inc.. Texas Health Institute served as an essential partner in defining and realizing this effort. Edward Codina, Ph.D., of Methodist Healthcare Ministries and Klaus Krøyer Madsen, M.P.H, of Texas Health Institute contributed substantively to the conceptualization and realization of this report.

Summary Report on Diabetes Projections in Texas, 2007 to 2040

- 1. Adult diabetes rates have been increasing at an alarming rate in Texas. These increases have occurred across the board for all ethnic groups and all ages. There are especially dramatic increases among young adults, for who diagnosed diabetes rates more than doubled from 2004 to 2007. These increases are of tremendous concern. If people in their 20s are already having diabetes, the rates for this cohort may be dramatically higher in 20 years, when the current generation of persons in their 20s reaches their 40s.
- 2. Texas is among the states with the highest incidence rates for diabetes. New cases of diabetes have been soaring in the past decade. During the period from 1995-1997 to 2005-2007, age-adjusted incidence rate for diabetes more than tripled and increased from 3.6 to 11.1 per 1,000 persons in Texas. This latest incidence rate means that an average of 156, 000 new cases of diabetes were added each year to the State. If this trend for new cases continues, we can only expect to see a higher prevalence rate in the future because there is currently no cure for diabetes.
- 3. **Demographic changes in the state's population alone will diabetes rates**. The Texas population is aging and is changing in ethnic makeup. Body weight and risk for diabetes increases throughout the lifespan, so as the state's population gets older, the prevalence for diabetes will likely get higher. The majority of persons with diagnosed diabetes are currently Anglos, while diabetes rates are higher for African Americans and for Latinos. Those most likely to have diabetes, the older population and the Latino population, are the fastest growing populations in the state, accounting for most of the projected change.
- 4. **New methodology developed for projecting diabetes**. The new projections for diabetes produced by the Office of the State Demographer not only takes into account the current diabetes prevalence rates and the projected demographic changes, but also incorporated recent patterns in incidence rates for diabetes, differences in mortality between people with and without diabetes as well as its new projections on obesity. Under these projections, the

number of adult Texans with diabetes will account for 24% of the population and reaches 7,980,225.

- 5. Increasing diabetes will lower the quality of life for Texas population and put burden on the health care system. Diabetes is the sixth leading cause of death in Texas. If the diabetes burden in Texas is not addressed, quality of life for Texas' population may decline, and we might anticipate the possibility of decreased economic competitiveness of the state resulting from an increasing burden of health care costs on employers, and an increased burden on the health care system.
- 6. Diabetes rates are highest in the border and rural counties. These counties are more likely to have very low rates of insurance coverage, and low physician-to-population ratios. The projections indicated that these same counties may lead the state in developing higher levels of diabetes.

Percent
9.9%
11.9%
17.1%
20.8%
23.8%

Table 1. Projected numbers and rates for diabetes in Texas, 2007 to 2040

Table 2. Projected numbers for diabetes by race/ethnicity in Texas, 2007 to 2040

	2005/7	2010	2020	2030	2040
Diabetes					
Anglo	774 863	970 511	1 482 505	1 759 011	1 839 848
African American	256,448	321,216	516,220	673,035	805,228
Latino	648,766	855,285	1,718,359	2,983,099	4,718,404
Other	52,369	74,716	186,911	368,336	616,746
Total	1,732,447	2,221,727	3,903,995	5,783,481	7,980,225

Texas Projections for Percent of the Adult Population with Diabetes by County, 2010, 2020, 2030, 2040 2010 2020 **15-20%** 20-25% 2030 2040 25-30% 30-37.5% 4

	Diabetes 2010	Diahetes 2020	Diabetes 2030	Diabetes 2040
State of Texas	11.9	17.1	20.8	23.8
Anderson County	11.8	18.7	24.2	28.8
Andrews County	13.0	19.1	21.9	<u>25.2</u>
Angelina County	12.2	17.6	21.2	24.1
Aransas County	14.5	21.7	25.9	28.2
, Archer County	10.9	16.0	18.8	21.4
Armstrong County	12.3	17.6	19.5	20.1
Atascosa County	14.2	20.3	24.3	27.6
Austin County	13.0	19.4	23.3	26.2
Bailey County	14.0	19.6	22.0	24.0
Bandera County	13.1	19.9	23.4	25.0
Bastrop County	11.8	16.8	19.9	22.3
Baylor County	13.9	20.5	24.1	25.8
Bee County	12.2	17.5	21.2	24.4
Bell County	10.7	16.3	21.0	24.9
Bexar County	13.5	19.0	22.6	25.7
Blanco County	13.0	19.8	23.5	25.3
Borden County	13.2	20.3	24.6	28.6
Bosque County	13.0	19.1	22.0	23.7
Bowie County	12.4	18.4	23.3	27.3
Brazoria County	11.6	17.2	21.0	24.1
Brazos County	8.2	12.5	16.4	20.3
Brewster County	14.1	20.0	23.4	26.7
Briscoe County	13.9	19.8	23.2	25.6
Brooks County	18.3	23.4	26.0	28.9
Brown County	12.5	18.5	22.2	25.3
Burleson County	13.6	20.0	23.4	25.4
Burnet County	13.0	20.0	24.2	26.6
Caldwell County	13.0	18.3	21.8	25.2
Calhoun County	13.9	19.4	22.7	25.4
Callahan County	12.1	17.8	20.5	22.6
Cameron County	15.1	20.6	23.8	27.1
Camp County	13.8	19.6	23.0	24.7
Carson County	11.6	17.2	20.0	22.7
Cass County	13.5	19.5	23.1	25.7
Castro County	14.2	20.1	23.4	26.7
Chambers County	11.1	16.1	19.2	22.1
Cherokee County	12.4	18.1	21.7	24.4
Childress County	11.5	15.9	18.3	20.5
Clay County	11.8	17.4	20.7	22.4
Cochran County	14.4	20.8	23.9	27.1

	Diabetes 2010	Diabetes 2020	Diabetes 2030	Diabetes 2010
State of Texas	11.9	<u> </u>	<u>20.8</u>	23 8
Coke County	13.7	20.0	23.5	25.0
Coleman County	13.5	19.3	23.5	20.0
Collin County	9,9	15.6	20.1	23.5
Collingsworth County	13.8	19.9	23.8	27.2
Colorado County	14.3	20.8	24.7	27.8
Comal County	12.6	19.1	22.9	25.1
, Comanche County	13.3	19.1	22.6	25.4
Concho County	13.4	23.8	32.7	37.4
Cooke County	11.8	18.0	22.0	25.0
Coryell County	8.9	13.7	18.0	21.8
Cottle County	14.8	21.1	24.7	27.4
Crane County	13.9	20.6	24.5	27.5
Crockett County	15.9	22.8	26.3	29.0
Crosby County	14.9	20.6	23.6	27.1
Culberson County	16.6	23.1	27.2	31.2
Dallam County	12.0	17.7	21.3	24.3
Dallas County	11.5	16.8	20.8	24.0
Dawson County	13.8	19.2	21.8	24.1
Deaf Smith County	13.7	19.0	22.2	25.2
Delta County	12.4	18.5	22.4	25.7
Denton County	9.0	13.8	17.9	21.6
De Witt County	14.6	21.0	24.8	28.0
Dickens County	13.7	21.0	27.1	31.6
Dimmit County	17.1	22.9	26.6	29.9
Donley County	13.2	20.2	24.6	27.6
Duval County	17.5	23.2	26.3	29.2
Eastland County	12.9	18.7	21.8	24.0
Ector County	13.0	18.9	22.8	26.5
Edwards County	15.6	22.4	26.8	31.1
Ellis County	11.2	16.5	20.2	24.1
El Paso County	14.4	19.5	23.0	26.5
Erath County	9.1	13.3	16.0	18.7
Falls County	13.1	17.7	20.1	22.8
Fannin County	11.7	16.9	19.5	20.7
Fayette County	13.5	19.6	22.8	24.5
Fisher County	14.4	20.4	24.3	27.5
Floyd County	14.4	20.6	24.3	27.7
Foard County	13.8	19.8	23.8	26.8
Fort Bend County	12.4	19.1	23.2	26.1
Franklin County	12.9	19.3	23.1	24.5

	Diabetes 2010	Diabetes 2020	Diabetes 2030	Diabetes 2040
State of Texas	11.9	17.1	20.8	23.8
Freestone County	12.7	18.3	21.1	22.7
Frio County	14.8	20.6	24.3	27.3
Gaines County	12.2	17.8	20.8	23.9
Galveston County	12.5	17.8	21.1	23.9
Garza County	13.9	22.1	28.0	33.0
Gillespie County	14.4	21.8	26.2	28.1
Glasscock County	12.6	19.2	23.3	26.2
Goliad County	15.5	22.1	25.7	27.7
Gonzales County	14.2	20.3	24.0	27.5
Gray County	12.0	17.0	20.1	22.4
Grayson County	11.5	17.0	20.4	23.2
Gregg County	12.2	17.4	20.5	22.7
Grimes County	13.3	19.4	22.7	24.6
Guadalupe County	12.6	18.1	21.7	24.9
Hale County	13.0	18.5	22.0	25.1
Hall County	14.3	20.2	24.6	28.5
Hamilton County	12.9	19.1	22.5	24.2
Hansford County	12.7	18.3	20.8	22.4
Hardeman County	13.1	19.1	22.7	25.6
Hardin County	11.4	16.9	20.3	23.3
Harris County	11.6	16.4	20.1	23.3
Harrison County	12.6	18.3	21.4	23.6
Hartley County	11.3	15.8	17.6	18.4
Haskell County	14.3	20.4	23.1	24.7
Hays County	9.6	14.6	19.0	23.1
Hemphill County	12.3	18.3	21.1	24.3
Henderson County	12.8	18.8	22.0	23.7
Hidalgo County	14.0	19.2	22.9	26.7
Hill County	13.0	18.8	21.9	24.0
Hockley County	12.9	18.8	22.7	26.5
Hood County	12.7	18.9	22.2	24.1
Hopkins County	12.3	18.2	21.6	23.8
Houston County	13.7	19.5	22.9	25.4
Howard County	13.6	21.0	25.9	29.2
Hudspeth County	15.7	22.2	27.9	33.3
Hunt County	11.0	15.9	19.1	21.5
Hutchinson County	12.2	18.2	21.6	24.0
Irion County	14.2	21.3	26.3	30.2
Jack County	11.0	15.9	18.6	20.0
Jackson County	13.7	19.9	23.5	26.7

	Diabetes 2010	Diabetes 2020	Diabetes 2030	Diabetes 2040
State of Texas	11.9	17.1	20.8	23.8
Jasper County	12.8	18.7	22.1	24.5
Jeff Davis County	15.7	23.4	28.9	34.4
, Jefferson County	12.6	17.1	19.5	21.2
, Jim Hogg County	18.3	23.8	26.8	30.2
Jim Wells County	16.2	22.1	25.4	28.3
Johnson County	10.8	15.6	18.5	21.3
Jones County	11.5	16.0	18.2	19.8
Karnes County	12.9	18.8	22.9	26.1
Kaufman County	11.2	16.5	19.9	23.1
Kendall County	12.7	19.6	23.7	25.4
Kenedy County	18.3	24.9	29.2	33.7
Kent County	14.6	21.7	25.1	27.1
Kerr County	14.4	21.2	25.4	27.7
Kimble County	14.6	21.7	25.8	28.4
King County	11.7	18.1	23.3	26.4
Kinney County	17.2	23.3	26.7	29.4
Kleberg County	13.4	18.6	22.7	26.3
Knox County	14.2	20.1	23.4	26.3
Lamar County	12.4	18.5	22.2	24.6
Lamb County	14.5	20.4	24.2	27.7
Lampasas County	12.0	18.0	21.6	24.5
La Salle County	16.2	21.5	23.5	26.0
Lavaca County	13.7	20.0	23.7	26.2
Lee County	12.3	17.8	21.2	24.6
Leon County	14.3	21.2	25.2	27.3
Liberty County	11.4	16.7	19.9	22.4
Limestone County	13.2	19.2	22.9	25.0
Lipscomb County	12.9	19.2	23.0	25.2
Live Oak County	14.4	21.5	26.1	29.1
Llano County	14.5	19.8	21.2	20.7
Loving County	14.9	23.9	31.0	35.9
Lubbock County	10.9	15.7	19.2	22.5
Lynn County	14.4	20.6	23.9	27.1
McCulloch County	14.3	20.3	23.4	25.5
McLennan County	11.3	15.7	19.1	22.5
McMullen County	16.4	24.4	30.5	36.2
Madison County	11.9	17.4	19.8	20.9
Marion County	15.0	21.5	24.8	26.8
Martin County	13.4	19.0	21.9	24.5
Mason County	15.5	23.0	27.2	29.5

	Diabetes 2010	Diabetes 2020	Diabetes 2030	Diabetes 2040
State of Texas		17.1	20.8	23.8
Matagorda County	13.4	19.1	22.6	25.6
Maverick County	16.0	21.5	24.4	27.2
, Medina County	13.6	19.7	23.4	26.3
, Menard County	15.8	23.6	27.0	28.0
Midland County	12.5	18.4	22.2	25.8
Milam County	13.7	19.6	22.9	25.6
Mills County	13.3	19.1	21.1	21.7
Mitchell County	12.9	18.8	22.4	25.2
Montague County	12.8	19.0	22.4	24.1
Montgomery County	10.8	16.4	20.1	22.9
Moore County	12.1	17.9	22.3	26.5
Morris County	14.0	20.0	23.6	26.4
Motley County	14.2	20.2	24.1	27.2
Nacogdoches County	10.9	16.1	19.4	21.9
Navarro County	12.3	17.4	20.6	23.4
Newton County	12.7	18.0	20.8	23.0
Nolan County	13.6	19.4	22.8	25.9
Nueces County	13.6	18.5	21.6	24.5
Ochiltree County	11.6	17.1	20.2	22.6
Oldham County	11.2	17.0	20.7	24.7
Orange County	11.8	17.7	21.3	24.1
Palo Pinto County	12.3	17.8	20.7	23.2
Panola County	12.9	18.8	22.1	24.4
Parker County	10.9	16.7	20.6	23.9
Parmer County	13.1	18.9	22.5	26.0
Pecos County	13.6	18.7	22.1	25.6
Polk County	13.4	20.1	24.1	26.3
Potter County	11.5	16.6	20.4	24.0
Presidio County	16.4	21.3	22.8	24.7
Rains County	13.2	20.3	24.8	27.1
Randall County	10.7	16.1	20.2	24.0
Reagan County	13.5	20.4	24.7	28.0
Real County	15.6	22.4	26.6	29.2
Red River County	13.5	18.9	21.4	23.0
Reeves County	16.7	23.8	28.2	31.7
Refugio County	16.0	22.4	25.3	27.9
Roberts County	13.1	20.4	23.9	24.8
Robertson County	14.2	19.9	22.8	24.8
Rockwall County	10.5	15.9	19.4	22.1
Runnels County	13.8	19.6	22.6	25.1

	Diabetes 2010	Diabetes 2020	Diabetes 2030	Diabetes 2040
State of Texas	<u> </u>	17.1	20.8	23.8
Rusk County	12.9	18.8	21.9	23.8
, Sabine County	14.8	21.3	24.6	26.3
, San Augustine County	15.1	21.8	25.1	27.8
San Jacinto County	13.3	19.3	22.5	24.4
San Patricio County	13.6	19.4	22.8	25.5
San Saba County	12.8	18.8	22.2	25.2
Schleicher County	15.1	21.8	25.3	29.3
Scurry County	12.5	18.0	21.6	25.1
Shackelford County	12.1	17.5	19.8	20.9
Shelby County	12.9	18.6	21.9	24.0
Sherman County	12.4	18.3	22.3	26.0
Smith County	12.3	17.2	19.9	22.1
Somervell County	11.2	16.5	19.4	21.4
Starr County	15.3	20.4	23.2	26.1
Stephens County	11.9	16.9	19.2	21.5
Sterling County	13.5	20.6	25.2	29.4
Stonewall County	13.9	20.0	23.4	25.5
Sutton County	15.4	22.2	25.7	27.8
Swisher County	12.9	18.0	20.9	23.7
Tarrant County	10.9	15.9	19.4	22.3
Taylor County	10.7	15.7	19.6	22.9
Terrell County	17.6	24.5	29.8	35.0
Terry County	13.6	19.1	22.1	25.3
Throckmorton County	13.1	18.7	21.5	23.1
Titus County	12.3	18.1	22.1	25.3
Tom Green County	12.3	17.7	21.5	25.1
Travis County	10.3	15.9	21.0	25.2
Trinity County	14.2	20.8	24.1	26.1
Tyler County	12.4	17.7	20.3	21.9
Upshur County	12.3	18.0	20.9	22.9
Upton County	14.7	21.3	24.2	27.0
Uvalde County	14.7	19.8	22.6	25.2
Val Verde County	15.3	21.2	24.6	27.8
Van Zandt County	12.4	18.2	21.3	23.0
Victoria County	13.1	18.4	21.8	24.9
Walker County	9.2	13.3	16.3	18.7
Waller County	11.1	15.7	18.8	21.8
Ward County	14.4	20.2	23.3	26.6
Washington County	12.6	18.6	22.5	24.9
Webb County	13.7	18.1	21.1	24.0

	Diabetes 2010	Diabetes 2020	Diabetes 2030	Diabetes 2040
State of Texas	11.9	17.1	20.8	23.8
Wharton County	13.6	19.4	23.2	26.8
Wheeler County	12.9	18.3	21.4	24.1
Wichita County	10.8	15.4	18.6	21.3
Wilbarger County	12.5	18.2	22.1	25.6
Willacy County	15.5	20.8	23.8	26.8
Williamson County	10.3	15.8	19.7	22.8
Wilson County	13.1	19.3	23.0	25.6
Winkler County	13.8	19.9	23.2	26.3
Wise County	10.6	15.7	18.1	19.4
Wood County	14.0	21.3	25.5	27.8
Yoakum County	13.4	19.8	22.7	25.8
Young County	12.4	17.7	20.5	22.9
Zapata County	15.9	21.6	25.2	28.9
Zavala County	16.8	22.8	26.8	30.4

					Change Rate
County	Diabetes 2010	Diabetes 2020	Diabetes 2030	Diabetes 2040	2010-2040
State of Texas	2,221,727	3,903,995	5,783,481	7,980,225	259%
Anderson County	5,638	9,295	12,061	13,494	139%
Andrews County	1,325	1,946	2,195	2,303	74%
Angelina County	7,681	11,853	15,157	18,184	137%
Aransas County	3,096	5,154	6,214	6,212	101%
Archer County	817	1,256	1,450	1,563	91%
Armstrong County	211	292	313	282	34%
Atascosa County	4,976	8,698	11,930	14,473	191%
Austin County	2,901	5,210	7,165	8,871	206%
Bailey County	713	1,040	1,199	1,276	79%
Bandera County	2,322	4,139	5,219	5,403	133%
Bastrop County	8,156	18,249	32,331	52,555	544%
Baylor County	464	664	712	619	33%
Bee County	3,340	4,943	5,972	6,454	93%
Bell County	21,132	35,516	49,407	59,598	182%
Bexar County	160,603	254,303	333,804	399,422	149%
Blanco County	1,108	2,035	2,682	2,922	164%
Borden County	87	128	131	122	41%
Bosque County	1,923	3,019	3,591	3,799	98%
Bowie County	9,166	14,174	17,882	19,899	117%
Brazoria County	26,714	50,708	76,419	105,195	294%
Brazos County	11,072	18,738	26,119	32,440	193%
Brewster County	1,075	1,574	1,841	1,979	84%
Briscoe County	206	285	304	296	43%
Brooks County	1,131	1,483	1,666	1,764	56%
Brown County	3,842	5,831	6,863	7,183	87%
Burleson County	1,983	3,278	4,057	4,237	114%
Burnet County	4,604	8,821	12,423	14,419	213%
Caldwell County	3,915	6,814	9,677	12,436	218%
Calhoun County	2,209	3,117	3,511	3,595	63%
Callahan County	1,307	1,959	2,187	2,170	66%
Cameron County	42,990	69,668	94,565	116,611	171%
Camp County	1,458	2,462	3,254	3,804	161%
Carson County	589	818	867	831	41%
Cass County	3,220	4,482	4,774	4,353	35%
Castro County	900	1,316	1,481	1,521	69%
Chambers County	2,939	5,617	8,431	11,941	306%
Cherokee County	4,736	7,399	9,186	10,290	117%
Childress County	710	955	1,049	1,084	53%
Clay County	1,085	1,615	1,805	1,681	55%
Cochran County	443	643	757	798	80%

					Change Rate
County	Diabetes 2010	Diabetes 2020	Diabetes 2030	Diabetes 2040	2010-2040
State of Texas	2,221,727	3,903,995	5,783,481	7,980,225	259%
Coke County	438	626	686	689	57%
Coleman County	957	1,313	1,448	1,402	46%
Collin County	62,432	168,052	341,622	606,480	871%
Collingsworth County	349	483	528	518	48%
Colorado County	2,531	4,009	5,040	5,579	120%
Comal County	10,852	22,011	32,844	40,840	276%
Comanche County	1,463	2,098	2,386	2,480	69%
Concho County	471	790	936	839	78%
Cooke County	3,704	6,307	8,162	9,330	152%
Coryell County	5,208	8,042	9,803	10,383	99%
Cottle County	223	299	318	309	39%
Crane County	453	707	831	854	88%
Crockett County	543	795	872	852	57%
Crosby County	821	1,167	1,314	1,408	71%
Culberson County	417	608	691	720	73%
Dallam County	591	914	1,076	1,108	87%
Dallas County	199,578	320,296	444,100	560,291	181%
Dawson County	1,642	2,248	2,465	2,456	50%
Deaf Smith County	1,900	2,737	3,284	3,538	86%
Delta County	536	799	899	861	61%
Denton County	51,140	131,003	263,008	461,977	803%
De Witt County	2,375	3,417	3,993	4,153	75%
Dickens County	349	556	721	749	115%
Dimmit County	1,326	1,795	2,044	2,088	57%
Donley County	457	736	875	858	88%
Duval County	1,757	2,326	2,588	2,624	49%
Eastland County	1,921	2,782	3,118	3,010	57%
Ector County	12,276	19,222	25,117	30,004	144%
Edwards County	286	398	432	431	51%
Ellis County	13,087	27,894	49,163	82,592	531%
El Paso County	79,057	118,613	152,108	179,599	127%
Erath County	2,660	4,093	5,126	6,055	128%
Falls County	1,923	2,613	2,877	3,023	57%
Fannin County	3,345	5,407	6,699	7,291	118%
Fayette County	2,648	4,372	5,608	6,339	139%
Fisher County	476	634	661	618	30%
Floyd County	856	1,287	1,522	1,660	94%
Foard County	178	246	261	247	38%
Fort Bend County	52,631	126,268	219,316	338,090	542%
Franklin County	1,043	1,608	1,836	1,753	68%

					Change Rate
County	Diabetes 2010	Diabetes 2020	Diabetes 2030	Diabetes 2040	2010-2040
State of Texas	2,221,727	3,903,995	5,783,481	7,980,225	259%
Freestone County	2,012	3,179	3,956	4,331	115%
Frio County	1,886	2,701	3,129	3,208	70%
Gaines County	1,366	2,068	2,484	2,712	99%
Galveston County	28,035	46,861	63,308	79,532	184%
Garza County	577	978	1,244	1,410	144%
Gillespie County	2,891	5,045	6,410	6,542	126%
Glasscock County	149	241	270	269	81%
Goliad County	924	1,344	1,506	1,465	58%
Gonzales County	2,202	3,320	4,111	4,623	110%
Gray County	2,037	2,736	2,964	2,897	42%
Grayson County	10,968	17,665	22,931	27,345	149%
Gregg County	10,960	17,189	23,206	30,972	183%
Grimes County	2,772	4,385	5,255	5,332	92%
Guadalupe County	11,575	22,751	34,907	48,721	321%
Hale County	3,500	4,975	5,709	5,832	67%
Hall County	413	583	706	772	87%
Hamilton County	875	1,285	1,402	1,311	50%
Hansford County	532	790	928	1,001	88%
Hardeman County	489	695	760	720	47%
Hardin County	4,572	7,220	8,658	9,268	103%
Harris County	340,886	583,537	865,388	1,187,469	248%
Harrison County	6,264	9,270	10,992	12,151	94%
Hartley County	510	696	721	678	33%
Haskell County	680	905	970	904	33%
Hays County	13,168	32,693	65,340	112,455	754%
Hemphill County	335	485	514	519	55%
Henderson County	8,519	14,163	18,167	20,900	145%
Hidalgo County	75,725	140,401	220,069	313,551	314%
Hill County	3,660	5,973	7,480	8,434	130%
Hockley County	2,281	3,309	3,989	4,242	86%
Hood County	5,424	10,199	14,563	18,926	249%
Hopkins County	3,271	5,123	6,222	6,572	101%
Houston County	2,695	3,938	4,499	4,714	75%
Howard County	3,563	5,309	6,111	5,932	66%
Hudspeth County	471	794	1,039	1,202	155%
Hunt County	7,708	13,088	18,494	25,271	228%
Hutchinson County	2,095	2,870	3,042	2,796	33%
Irion County	224	323	346	319	42%
Jack County	775	1,104	1,208	1,129	46%
Jackson County	1,524	2,204	2,489	2,524	66%

					Change Rate
County	Diabetes 2010	Diabetes 2020	Diabetes 2030	Diabetes 2040	2010-2040
State of Texas	2,221,727	3,903,995	5,783,481	7,980,225	259%
Jasper County	3,579	5,112	5,640	5,368	50%
Jeff Davis County	353	594	732	820	132%
Jefferson County	24,379	33,741	40,949	49,032	101%
Jim Hogg County	759	1,020	1,131	1,186	56%
Jim Wells County	4,881	6,911	7,996	8,322	70%
Johnson County	13,477	26,776	44,258	73,396	445%
Jones County	1,887	2,517	2,692	2,609	38%
Karnes County	1,660	2,408	2,860	3,013	82%
Kaufman County	9,230	20,758	38,213	67,837	635%
Kendall County	3,465	7,310	10,887	13,370	286%
Kenedy County	65	100	114	113	74%
Kent County	106	144	134	111	4%
Kerr County	5,640	9,003	10,909	10,866	93%
Kimble County	544	821	934	884	62%
King County	37	59	66	64	74%
Kinney County	458	589	641	649	42%
Kleberg County	3,530	4,992	5,958	6,264	77%
Knox County	466	639	702	714	53%
Lamar County	4,853	7,365	8,447	8,202	69%
Lamb County	1,643	2,359	2,882	3,157	92%
Lampasas County	2,251	4,404	6,517	8,473	276%
La Salle County	782	1,071	1,210	1,283	64%
Lavaca County	2,109	3,136	3,638	3,699	75%
Lee County	1,686	2,806	3,721	4,569	171%
Leon County	2,042	3,343	4,034	3,964	94%
Liberty County	7,327	13,080	18,523	24,582	236%
Limestone County	2,406	3,683	4,435	4,654	93%
Lipscomb County	314	461	518	498	58%
Live Oak County	1,447	2,055	2,260	2,143	48%
Llano County	2,343	3,386	3,769	3,789	62%
Loving County	9	15	15	12	25%
Lubbock County	21,309	30,983	37,563	41,228	93%
Lynn County	757	1,090	1,216	1,246	65%
McCulloch County	928	1,302	1,405	1,338	44%
McLennan County	19,520	29,386	38,872	49,117	152%
McMullen County	126	185	207	199	59%
Madison County	1,363	2,113	2,416	2,406	76%
Marion County	1,386	1,964	2,034	1,818	31%
Martin County	497	756	892	950	91%
Mason County	521	808	893	828	59%

					Change Rate
County	Diabetes 2010	Diabetes 2020	Diabetes 2030	Diabetes 2040	2010-2040
State of Texas	2,221,727	3,903,995	5,783,481	7,980,225	259%
Matagorda County	3,877	5,558	6,376	6,646	71%
Maverick County	5,836	8,777	10,854	12,236	110%
Medina County	4,726	7,791	9,927	11,083	134%
Menard County	338	509	556	484	43%
Midland County	11,485	18,211	23,854	28,867	151%
Milam County	2,756	4,292	5,212	5,721	108%
Mills County	548	757	786	707	29%
Mitchell County	1,071	1,556	1,750	1,734	62%
Montague County	2,042	3,088	3,465	3,309	62%
Montgomery County	37,800	89,356	160,763	259,418	586%
Moore County	1,842	2,900	3,636	4,074	121%
Morris County	1,455	2,037	2,235	2,176	50%
Motley County	165	221	222	197	19%
Nacogdoches County	5,494	8,736	11,129	13,147	139%
Navarro County	4,741	7,804	10,958	14,843	213%
Newton County	1,533	2,114	2,171	1,973	29%
Nolan County	1,613	2,220	2,419	2,404	49%
Nueces County	32,651	44,917	52,309	56,624	73%
Ochiltree County	832	1,310	1,648	1,891	127%
Oldham County	209	319	358	363	74%
Orange County	7,664	11,252	12,683	12,753	66%
Palo Pinto County	2,692	4,072	4,868	5,539	106%
Panola County	2,307	3,270	3,609	3,445	49%
Parker County	10,247	21,257	34,612	53,199	419%
Parmer County	1,009	1,528	1,804	1,951	93%
Pecos County	1,816	2,501	2,880	3,005	65%
Polk County	5,580	10,117	13,475	14,808	165%
Potter County	10,656	16,944	22,914	28,641	169%
Presidio County	982	1,376	1,632	1,850	88%
Rains County	1,319	2,601	3,626	4,012	204%
Randall County	9,647	15,902	20,797	24,687	156%
Reagan County	375	598	739	790	111%
Real County	422	640	706	665	58%
Red River County	1,534	2,091	2,226	2,166	41%
Reeves County	1,547	1,999	2,074	1,906	23%
Refugio County	1,009	1,392	1,530	1,540	53%
Roberts County	103	160	182	169	64%
Robertson County	1,830	2,657	3,005	3,056	67%
Rockwall County	6,824	19,824	43,295	87,308	1179%
Runnels County	1,199	1,650	1,793	1,752	46%

					Change Rate
County	Diabetes 2010	Diabetes 2020	Diabetes 2030	Diabetes 2040	2010-2040
State of Texas	2,221,727	3,903,995	5,783,481	7,980,225	259%
Rusk County	4,996	7,551	8,912	9,456	89%
Sabine County	1,332	1,891	1,984	1,785	34%
San Augustine County	1,130	1,638	1,779	1,742	54%
San Jacinto County	2,640	4,081	4,619	4,483	70%
San Patricio County	7,032	10,393	12,145	12,623	80%
San Saba County	646	926	1,075	1,140	77%
Schleicher County	368	527	598	633	72%
Scurry County	1,604	2,255	2,568	2,670	66%
Shackelford County	315	445	473	440	39%
Shelby County	2,615	3,924	4,703	5,015	92%
Sherman County	319	478	546	556	74%
Smith County	18,743	31,058	44,130	62,468	233%
Somervell County	765	1,441	2,066	2,638	245%
Starr County	6,699	10,820	14,601	17,985	168%
Stephens County	915	1,278	1,451	1,543	69%
Sterling County	161	242	276	271	68%
Stonewall County	190	253	270	245	29%
Sutton County	522	777	880	867	66%
Swisher County	847	1,190	1,376	1,469	73%
Tarrant County	144,686	271,035	434,284	658,438	355%
Taylor County	10,756	15,647	19,139	21,064	96%
Terrell County	167	232	235	220	32%
Terry County	1,359	1,916	2,172	2,315	70%
Throckmorton County	199	258	267	242	22%
Titus County	2,812	4,789	6,480	7,881	180%
Tom Green County	9,668	13,586	15,749	16,585	72%
Travis County	74,631	131,400	190,885	238,859	220%
Trinity County	1,745	2,665	3,068	2,998	72%
Tyler County	2,190	3,179	3 <i>,</i> 468	3,300	51%
Upshur County	3,668	5,727	6,979	7,910	116%
Upton County	421	601	663	659	57%
Uvalde County	2,923	4,129	4,845	5,194	78%
Val Verde County	5,435	8,047	9,728	10,703	97%
Van Zandt County	5,240	8,392	10,083	10,479	100%
Victoria County	8,644	12,607	15,237	16,986	96%
Walker County	5,310	7,714	9,055	9,252	74%
Waller County	3,758	6,785	10,272	14,581	288%
Ward County	1,242	1,705	1,886	1,940	56%
Washington County	3,278	5,120	6,313	6,670	103%
Webb County	23,821	40,914	60,442	81,627	243%

					Change Rate
County	Diabetes 2010	Diabetes 2020	Diabetes 2030	Diabetes 2040	2010-2040
State of Texas	2,221,727	3,903,995	5,783,481	7,980,225	259%
Wharton County	4,489	6,684	8,146	8,974	100%
Wheeler County	514	677	706	680	32%
Wichita County	10,303	13,649	15,061	15,279	48%
Wilbarger County	1,410	2,010	2,299	2,333	65%
Willacy County	2,390	3,327	3,920	4,182	75%
Williamson County	31,793	78,899	147,885	243,082	665%
Wilson County	4,540	9,137	13,774	18,297	303%
Winkler County	789	1,144	1,289	1,322	68%
Wise County	4,901	8,696	11,511	13,713	180%
Wood County	4,889	8,203	9,895	9,810	101%
Yoakum County	778	1,203	1,419	1,539	98%
Young County	1,732	2,421	2,753	2,877	66%
Zapata County	1,821	3,226	4,772	6,555	260%
Zavala County	1,470	2,092	2,471	2,613	78%

APPENDIX B MEDICAID UTILIZATION AND REIMBURSEMENT FOR DIABETES IN TEXAS 2008

	MC					
			n Texas 2008			
	Inpatient Hospital Claims		Outpatient Ho	spital Claims	Physician Claims	
	N of recipient	Prevalence (%)	N of recipient	Prevalence (%)	N of recipient	Prevalence (%)
Gender Male	3,119	40.6%	22,417	32.2%	60,737	32.0%
Female	4,561	59.4%	47,125	67.8%	128,798	68.0%
Unknown	-	0.0%	-	0.0%	-	0.0%
Total	7.680	100.0%	69.542	100.0%	189.535	100.0%
Age						
0- 17	418	51%	1.998	2.2%	4 822	16%
18-29	531	6.5%	1745	19%	6 149	2.0%
30-44	1 179	11 19	£ 791	7.1%	22 388	7.0%
JU-44 A5_6A	1,1/0	14.4/o //1.0º/	20,731	7.4% 25.7%	22,300	7.4/0
4J-04 CE.	3,442	41.3%	32,712	30.7%	37,034	JZ.4/6
60+	2,637	32.1%	48,347	52.8%	1/0,056	56.5%
^ i otal	8,206	100.0%	91,593	100.0%	300,949	100.0%
Unduplicated Total	7,680		69,542		189,535	
Calendar Year 2008	Inpatient Hospital Claims		Outpatient Hospital Claims		Physician Claims	
	Total		Total		Total	
	Reimbursement	Number of	Reimbursement	Number of	Reimbursement	Number of
Three Digit Code	Amount	Claims	Amount	Claims	Amount	Claims
250	\$ 25,535,514,81	9 903	\$ 12 719 058 22	185,964	\$ 47,500,914,70	1296 641
			2000			
	Total	Average	2008			
	Reimbursement	Reimbursement			Percent of Clients	
Type of Care	Amount	Amount	Number of Claims	Number of Clients	with Repeat Visits	Length of Stay "
Inpatient Hospital	\$25,535,514.81	\$2,578.56	9,903	7,680	17.8%	6.35
Outpatient Hospital	\$12,719,058.22	\$68.40	185,964	69,542	57.8%	
Physician	\$47,500,914.70	\$36.63	1,296,641	189,535	81.0%	
All Types of Care	\$00,100,401.10	\$31.40	1,432,300	133,103	02.17	
rce: Paid and partially paid.	Medicaid Fee-for-Sc	ruice and Patient Ca	re Case Managemer			
ms for calendar year 2008 fo	persons with a prim	ary diagnosis of diab	etes (ICD-9: 250)			
·		- T				
Total includes duplicated co	unts of N of recipient	due to possibly pres	enting with different a	ages on claim during	the year.	
	(i.e. DOB - May: I	March claim - age 6,	September claim - a	age 7).		
Please pote that Length of	Stau is calculated by	cubtracting the "To [Date of Service" from	the "From		
e of Service" as a provu for k	enoth of stay. In case	subtracting the TOT swhere more than o	Date of Dervice I from the claim was submitt	ed for a		
ale inpatient hospital stau, th	e number of hospital	stavs are overestima	ited and the average	lenath of		
is underestimated.						
ode of care:	(DL) T 0(0					
e of Service" as a proxy for k gle inpatient hospital stay, th y is underestimated. sode of care: 1. Inpatient Hospital Claims	ength of stay. In case e number of hospital (Claim Types 040 an	s where more than o stays are overestima d 050) from the AHO	ne claim was submitt ted and the average P Claims	ed for a length of		

E A person admitted to an inpatient bed at a hospital. A person who was not admitted as an inpatient but who is registered on a hospital or critical access hospital (CAH) records as an outpatient and received services directly from the hospital or CAH. 3. Physician Claims (Claim Types 020 and 030) from the AHQP Claims A person who received services from a physician. Data Source: FFS and PCCM data were selected from the Texas Medicaid and Health Partnership (TMHP) Ad Hoc Query Platform (AHQP) Claims Universe. Prepared By: Research Team, Strategic Decision Support, Texas Health and Human Services Commission, March 2010.

ENDNOTES

⁵ Revnolds, D. Screen for Diabetes Earlier for Better Outcomes. Available online at: http://www.emaxhealth.com/1506/23/36245/screen-diabetes-earlier-better-outcomes.html. Retrieved 9/7/2010.

Texas Diabetes Council. Texas Diabetes Fact Sheet, 2009. Available online at: www.dshs.state.tx.us/diabetes/PDF/data/2009%20Diabetes%20Fact%20Sheet.pdf Retrieved 9/10/2010.

⁷ The data projections were prepared by the Office of the State Demographer in close collaboration with Methodist Health Care Ministries of South Texas, who funded the study, the Office of the State Epidemiologist and Texas Health Institute. The summary of the study is provided in Appendix A Texas Diabetes Council. Texas Diabetes Fact Sheet, 2009. Available online at:

www.dshs.state.tx.us/diabetes/PDF/data/2009%20Diabetes%20Fact%20Sheet.pdf Retrieved 9/10/2010.

⁹ Texas Diabetes Council: Texas Diabetes Fact Sheet, 2010. Forthcoming.

¹⁰ Texas Diabetes Council, Type II Diabetes in Children and Adolescents: Statewide Action Plan. Available online at: www.dshs.state.tx.us/diabetes/PDF/t2child/Statewide%20Action1.pdf. Retrieved 9/7/2010.

American Diabetes Association. Type 2 diabetes in children and adolescents. Diabetes Care, March 2000. 23:381-389. Available online at:

http://care.diabetesjournals.org/content/23/3/381.full.pdf Retrieved 9/10/2010.

¹² Trust for America's Health, Robert Wood Johnson Foundation.

Trust for America's Health: "F as in Fat: How Obesity Threatens America's Future 2010. Available online at: http://healthyamericans.org/reports/obesity2010/Obesity2010Report.pdf Retrieved 9/10/2010

¹³ National Diabetes Information Clearinghouse. What I need to know about gestational diabetes. Available online at: http://diabetes.niddk.nih.gov/dm/pubs/gestational/. Retrieved 9/7/2010.

Harris County Hospital District. Peri-natal Health Care Discrepancy Issues. 2010.

¹⁵ Texas Diabetes Council (2008). The Burden of Diabetes in Texas. Available online at: http://www.dshs.state.tx.us/diabetes/PDF/data/Diabetes%20Burden%20Report.pdf. Retrieved 9/7/2010

¹⁶ Centers for Disease Control and Prevention. BRFSS Prevalence and Trend Data, Texas. Available online at:

http://apps.nccd.cdc.gov/BRFSS/display_c.asp?yr_c=2009&yr=2005&cat=DB&state=TX&bkey=200 54806&gkey=1363>ype=C&grp=0&SUBMIT2=Compare. Retrieved 9/7/2010.

Data from the 2007 National Diabetes Fact Sheet (the most recent year for which data is available), American Diabetes Association, available at http://www.diabetes.org/diabetesbasics/diabetes-statistics/

Texas Diabetes Council. Texas Diabetes Fact Sheet. 2009. Available online at: www.dshs.state.tx.us/diabetes/PDF/data/2009%20Diabetes%20Fact%20Sheet.pdf Retrieved 9/10/2010.

¹⁹ Office of the State Demographer. Summary Report on Diabetes Projections in Texas, 2007-2040. 2010. ²⁰ Ibid.

²¹ Texas Diabetes Council. Texas Diabetes Fact Sheet, 2009. Available online

at:www.dshs.state.tx.us/diabetes/PDF/data/2009%20Diabetes%20Fact%20Sheet.pdf Retrieved 9/10/2010.

² Chaturvedi, KM. (2003).Geographic Concentrations of Diabetes Prevalence Clusters in Texas and Their Relationship to Age and Obesity. Available online at:

http://www.ucgis.org/summer03/studentpapers/kshitijchaturvedi.pdf. Retrieved 9/7/2010.

¹ Type 2 diabetes – time to change our approach. The Lancet, Volume 375, Issue 9733, Pages 2193-2193. Available online at:

http://www.thelancet.com/journals/lancet/article/PIIS0140-6736%2810%2961011-2/fulltex Retrieved 9/15/2010.

² During the period from 1995-1997 to 2005-2007, age-adjusted incidence rate for diabetes more than tripled and increased from 3.6 to 11.1 per 1,000 persons in Texas

American Diabetes Association 2007 Diabetes Statistics. Available online at: http://www.diabetes.org/diabetes-basics/diabetes-statistics/. Retrieved 9/7/2010. ⁴ Ibid.

http://www.ncsl.org/IssuesResearch/Health/DiabetesHealthCoverageStateLawsandPrograms/tabid/ 14504/Default.aspx Retrieved 9/10/2010.

²⁸ Ibid.

²⁹ Trust for America's Health. Texas State Data. Available online at:

http://healthyamericans.org/states/?stateid=TX. Retrieved 9/7/2010.

³⁰ Legislative Budget Board. General Appropriations Act for the 2010-11 Biennium: Article 2. Available online: http://www.lbb.state.tx.us/Bill_81/6_FSU/81-6_FSU_0909_Art1_thru_Art2.pdf. retrieved 9/9/2010.

³¹ Meeting with Texas Diabetes Program staff, September 9, 2011

³² Texas Health and Human Services Commission. Medicaid Caseload and Cost Dynamics: History and Current Status. Presentation by Thomas Suehs, Executive Commissioner. June 2010. Available online at:

http://www.hhsc.state.tx.us/news/presentations/2010/MedicaidCaseload_0610.pdf. Retrieved 9/15/2010.

³³ Agency for Healthcare Research and Quality. Economic and Health Costs of Diabetes Healthcare Cost and Utilization Project Highlight Issue 1. 2005 Available online at: http://www.ahrq.gov/data/hcup/highlight1/high1.pdf Retrieved 9/15/2010.

³⁴ The Cost Calculator is available online at: http://www.diabetesarchive.net/advocacy-and-legalresources/cost-of-diabetes.jsp Retrieved 9/10/2010. It is based on a published study: American Diabetes Association. Economic costs of diabetes in the U.S.in 2007. *Diabetes Care*. 2008 Mar;31(3):596-615.Available online at:

http://care.diabetesjournals.org/content/31/3/596.full.pdf+html . Retrieved 9/10/2010. ³⁵ Ibid.

³⁶ Texas Diabetes Council. Cost of Diabetes-Related Services Under Medicaid and CHIP. 2010.

³⁷ The Task Force on Community Preventive Services. Guide to Community Preventive Services. Centers for Disease Control and Prevention. Available online at:

http://www.thecommunityguide.org/diabetes/index.html Retrieved 9/15/2010.

³⁸ David Warner. Direct and Indirect Costs of Diabetes in Texas, 1992. LBJ School of Public Affairs, 1995.

³⁹ Richard Kahn et al. Age at initiation and frequency of screening to detect type 2 diabetes: a costeffectiveness analysis. The Lancet - 17 April 2010 (Vol. 375, Issue 9723, Pages 1365 - 1374).

²³ Texas Diabetes Council. Texas Diabetes Fact Sheet, 2009. Available online at: www.dshs.state.tx.us/diabetes/PDF/data/2009%20Diabetes%20Fact%20Sheet.pdf Retrieved 9/10/2010.

²⁴ Texas Department of State Health Services. 2007 Diabetes Prevalence for Texas by Available Counties. November, 2008.

²⁵ Health Disparities Task Force. Strategic Plan, FY 2010 – FY 2015.

²⁶ Office of the State Demographer, Methodist Healthcare Ministries of South Texas. Projections of Obesity and Diabetes in Texas, 2007-2040. July 2010. Please see Appendix A of this report.

 ²⁷ National Council of State Legislatures. Diabetes Health Coverage, State Laws & Programs.
2009. Available online at: